



4.2.3. Punjab

○ (a) General description of the province

Punjab is the second largest of Pakistan's provinces, making up 25.9 % of the country's total landmass with a size of 205 344 square kilometres.[827](#) The province is located in eastern Pakistan and shares internal borders with Sindh province to the south, Balochistan and KP provinces to the northwest and the ICT and the AJK region to the north. Externally, it shares borders with India and the Indian-administered Jammu and Kashmir region to the east and northeast.[828](#) In terms of administrative units, Punjab is divided into nine divisions (Bahawalpur, Dera Ghazi Khan, Faisalabad, Gujranwala, Lahore, Multan, Rawalpindi, Sahiwal, Sargodha), which are further subdivided into 36 districts. Lahore city is Punjab province's capital.[829](#)

Punjab province is the country's most densely inhabited[830](#) and most populous province and the second largest by area.[831](#) Punjab had a population of 127 688 922, according to the 7th Population & Housing Census of Pakistan of 2023. The Punjabis are the province's main ethnic group (67 %), with Saraiki-speaking communities constituting roughly 21 % of Punjab's population and Urdu-speaking groups making up around 7 %. Smaller language groups include Pashto (also: Pushto), Mevati, Balochi, Hindko, Sindhi, and others.[832](#) According to the Pakistan Bureau of Statistics (PBS), most of Punjab's population is Muslim, with Christians, Hindus, Sikhs and Ahmadis also present in the province.[833](#)

In a May 2025 article, The Reporters noted that Punjab accounted for more than 70 % of the country's wheat and rice production and of almost 60 % of its cotton production. However, it added that the harvest had seen 'alarming declines in recent years'.[834](#) Punjab province reportedly has an active mining sector,[835](#) with newly discovered gold, [836](#) as well as oil and gas reserves in Attock district.[837](#)

○ (b) Presence and general activities of the armed actors

The military headquarters of the Pakistan Armed Forces, including the Joint Staff Headquarters and the Pakistan Army General Headquarters, the Air headquarters and the Navy HQ⁸³⁸ are located at the Noor Khan base in Rawalpindi.⁸³⁹

Both PIPS and PICSS reported an increase in militant attacks in Punjab province in 2024 compared to 2023,⁸⁴⁰ with a slight reduction in 2025 (see below).⁸⁴¹ In 2025, the security situation in Punjab province showed a persistent intent by militants to maintain a foothold, as reported by PICSS.⁸⁴² Militant attacks occurred in various districts, including Mianwali,⁸⁴³ Lahore, Dera Ghazi Khan,⁸⁴⁴ Bahawalpur and Taunsa in 2024.⁸⁴⁵

The TTP has reportedly created two shadow provinces in Punjab⁸⁴⁶ (Wilayat North Punjab and Wilayat South Punjab⁸⁴⁷), uniting with armed factions and appointing regional commanders.⁸⁴⁸ The group was the main perpetrator of militant attacks in 2025,⁸⁴⁹ focusing on South Punjab, as noted by PICSS.⁸⁵⁰ PIPS recorded all TTP attacks in Punjab in 2025 in the Dera Ghazi Khan district.⁸⁵¹ In 2024, the TTP focused its attacks on targets such as police stations and checkpoints, with Lahore emerging as the most affected district, followed by Mianwali.⁸⁵² Attacks in districts bordering KP and/or Balochistan during the reference period indicated an expansion into areas beyond the TTP's traditional strongholds.⁸⁵³ In November 2025, the Jamestown Foundation reported that the TTP's intensified efforts to expand its operational network, including into Punjab province.⁸⁵⁴

In 2025, isolated incidents of militancy were noted in Rawalpindi, Attock, Taunsa and Mianwali, indicating a limited yet geographically dispersed militant presence. Notably, major cities like Lahore experienced no attacks, suggesting effective disruption of urban militant cells by intelligence agencies, with anti-militant operations expanding further in the second half of 2025.⁸⁵⁵ However, PIPS reported one attack in Lahore attributed to the HGB group, which targeted a Head Constable, leading to his death.⁸⁵⁶ The International Crisis Group refers to Muridke and Bahawalpur in Punjab as headquarters for the Laskhar-e-Taiba (LeT) and JeM.⁸⁵⁷ Additionally, PICSS linked LeJ to sporadic incidents in the province.⁸⁵⁸ An article from May 2025 by RFE/RL corroborated that JeM and LeJ had bases in these areas.⁸⁵⁹

In 2024, PICSS noted intensified counterterrorism efforts, particularly in districts near KP. Lahore, which faced limited militant activity in 2023, became a primary target for security operations, resulting in 31 operations and the arrest of 275 suspects linked to groups such as TTP, ISKP/ISPP, Al-Qaeda, LeJ, and Sipah-e-Muhammad (SMP), highlighting Lahore's strategic importance in the militant landscape.⁸⁶⁰ PIPS reported

that four counterterrorism operations were conducted in Punjab in 2024.[861](#) The killing of TTP regional intelligence chief Habib ur Rahman in 2025 in Taunsa Sharif was believed to have weakened the militant command.[862](#) An ISKP affiliate involved in propaganda was also arrested in Okara in 2025, according to PICSS.[863](#) In early 2026, sources further reported security operations against organised crime (dacoits) in southern Punjab province's Katcha region[864](#).

PIPS noted in November 2025 that incidents like the public targeting of minorities and forced conversions of Christian and Hindu girls indicated that religious extremism was 'extending beyond terrorism'.[865](#) With reference to several sources, the German BAMF reported incidents of detainment of members of the Ahmadi community in Punjab province in early 2025 for offering Friday prayers. Furthermore, persecution of the community by supporters of the TLP party, as well as attacks on places of worship were reported. In one instance, in early March 2025, authorities removed the minaret of an Ahmadi place of worship in Bahawalnagar district responding to TLP pressure.[866](#) An October 2025 Dawn article reported with reference to police officials that 25 attacks on churches and other religious sites in Punjab between 2022 and 2025, including vandalism and explosions, were linked to TLP workers.[867](#) In October 2025, authorities blocked roads and suspended mobile internet services ahead of a TLP protest march. The march, which started in Muridke, was dispersed by security personnel and led to clashes between TLP supporters and security forces, eventually leading to a ban of the TLP under the Anti-Terrorism Act on 24 October.[868](#)

In April 2025, Verma A. and others noted that minor Baloch militant factions exhibited limited activity in southern Punjab, attacking gas pipelines and mineral extraction machinery.[869](#) Additionally, PICSS indicated that the Baloch Republican Guards (BRG) were active in Punjab province in 2025.[870](#)

On 7 May 2025, amid escalating tensions with Pakistan, Indian forces launched missiles into various cities in Punjab and parts of AJK,[871](#) resulting in civilian casualties.[872](#) The escalation involved gunfire and mortar fire.[873](#) For detailed information on the relationship between the two countries, see section [2.2.2. Relations with India](#). For information regarding border security, see section [4.2.6. Azad Jammu and Kashmir \(AJK\) and Gilgit-Baltistan \(GB\)](#) and [4.1.2. Border security, including incidents along the Durand Line \(Afghanistan\), the Line of Control \(India\), and the Pakistan-Iran border](#).

○ (c) Recent security incidents and impact on civilian population and infrastructure

Security incidents

CRSS documented 25 violent incidents (including militant attacks and counter-militancy operations) in 2025 in Punjab province^{[874](#)} compared to 51 incidents in 2024.^{[875](#)} PIPS documented 7 militant attacks in Punjab in 2025 compared to 11 in 2024.^{[876](#)} PICSS documented 16 attacks in Punjab in 2025^{[877](#)} compared to 21 attacks in 2024.^{[878](#)}

From 1 November 2024 to 24 April 2026 ACLED reported 122 security incidents in Punjab: 42 were coded as battles, 27 as explosions/remote violence and 53 as incidents of violence against civilians.^{[879](#)}

Imported image pandoc_image_3.png

Figure 5: Evolution of security events coded ‘battles’, ‘explosions/remote violence’ and ‘violence against civilians’ in Punjab province between 1 November 2024 and 24 April 2026, based on ACLED data^{[880](#)}

Fatalities

From 1 November 2024 to 24 April 2026 ACLED reported 138 fatalities.^{[881](#)}

Civilian casualties

According to PICSS, 4 civilians were killed in militant incidents in 2025 (2 in Taunsa, 1 each in Rawalpindi and Attock).^{[882](#)} In 2024, 3 civilians had been killed (all 3 in Lahore) and 6 injured (3 in Lahore, 3 in Rahim Yar Khan).^{[883](#)}

Impact on infrastructure

No information could be found on the impact of the security situation on the infrastructure in Punjab province during the reference period.

Displacement and return

No information could be found on conflict-related IDP or return movements from or into Punjab province during the reference period.

- ^{[827](#)}

Pakistan, PBS, 7th Population & Housing Census 2023 – Provincial Census Report Punjab, n.d., ^{[url](#)}, p. 27

- ^{[828](#)}

Pakistan, Permanent Mission of Pakistan to the United Nations – New York, Political Map of Pakistan, n.d., ^{[url](#)}

- [829](#)

Pakistan, PBS, 7th Population & Housing Census 2023 – Provincial Census Report Punjab, n.d., [url](#), pp. 41, 43

- [830](#)

Britannica, Punjab, last updated 15 February 2026, [url](#)

- [831](#)

Pakistan, PBS, 7th Population & Housing Census 2023 – Provincial Census Report Punjab, n.d., [url](#), p. 27

- [832](#)

Pakistan, PBS, 7th Population & Housing Census 2023 – Dashboard, n.d., [url](#). Set filters to Punjab, accessed on 16 February 2026

- [833](#)

Pakistan, PBS, 7th Population & Housing Census 2023 – Provincial Census Report Punjab, n.d., [url](#), pp. 37-38

- [834](#)

Reporters (The), Punjab’s Agricultural Decline and Pakistan’s Economy, 7 May 2025, [url](#)

- [835](#)

Daily Parliament Times, Punjab strengthens Mineral exploration: MoU signs with Geological Survey of Pakistan, 3 March 2025, [url](#); Express Tribune (The), Punjab govt eyes mining transparency, 30 October 2025, [url](#)

- [836](#)

Express Tribune (The), Gold deposits worth Rs800b found in Attock, 14 January 2025, [url](#)

- [837](#)

Express Tribune (The), New oil, gas reserves discovered in Punjab, 5 September 2025, [url](#)

- [838](#)

Pakistan Forces, Command Structure of Pakistan Army, n.d., [url](#)

- [839](#)

International Crisis Group, India-Pakistan: Avoiding a War in Waiting, 17 September 2025, [url](#), p. 8

- [840](#)

PIPS, Pakistan Security Report 2024: An Abridged Version, Vol. 17, No. 1, January 2025, [url](#), p. 7; PICSS, Pakistan's Comprehensive National Security Profile 2024, 2 January 2025, [url](#), p. 32[56]

- [841](#)

PICSS, Pakistan's Comprehensive National Security Profile – Annual Report 2025, 7 January 2026, [url](#), p. 85; PIPS, Pakistan Security Report 2025, Vol. 18, No. 1, January 2026, [url](#), p. 21

- [842](#)

PICSS, Pakistan's Comprehensive National Security Profile – Annual Report 2025, 7 January 2026, [url](#), pp. 85, 86-87

- [843](#)

PIPS, Pakistan Security Report 2024: An Abridged Version, Vol. 17, No. 1, January 2025, [url](#), p. 21

- [844](#)

PIPS, Pakistan Security Report 2024: An Abridged Version, Vol. 17, No. 1, January 2025, [url](#), p. 7; PICSS, Pakistan's Comprehensive National Security Profile 2024, 2 January 2025, [url](#), p. 32[56]

- [845](#)

PICSS, Pakistan's Comprehensive National Security Profile 2024, 2 January 2025, [url](#), p. 32[56]

- [846](#)

Sayed, A., TTP Projecting Power Outside Pakistan's Northwest, The Jamestown Foundation, 6 November 2025, [url](#)

- [847](#)

PICSS, Pakistan's Comprehensive National Security Profile 2024, 2 January 2025, [url](#), p. 18[25]

- [848](#)

ACAPS, Pakistan: Key crisis to watch, 12 June 2025, [url](#), p. 6

- [849](#)

PIPS, Pakistan Security Report 2025, Vol. 18, No. 1, January 2026, [url](#), p. 21

- [850](#)

PICSS, Pakistan's Comprehensive National Security Profile – Annual Report 2025, 7 January 2026, [url](#), pp. 23, 86-87

- [851](#)

PIPS, Pakistan Security Report 2025, Vol. 18, No. 1, January 2026, [url](#), p. 21

- [852](#)

PICSS, Pakistan's Comprehensive National Security Profile 2024, 2 January 2025, [url](#), pp. 18[25], 32 [56]

- [853](#)

PIPS, Policy Paper – Trends of Extremism in Pakistan - Challenges and Counter Strategies, November 2025, [url](#), p. 7; New York Times (The), Pakistan Fights Its Fiercest Taliban Insurgency in a Decade, 6 October 2025, [url](#); PICSS, Pakistan's Comprehensive National Security Profile 2024, 2 January 2025, [url](#), p. 32[56]; PIPS, Pakistan Security Report 2024: An Abridged Version, Vol. 17, No. 1, January 2025, [url](#), p. 21; ACLED, Militants thrive amid political instability in Pakistan, 12 December 2024, [url](#)

- [854](#)

Sayed, A., TTP Projecting Power Outside Pakistan's Northwest, The Jamestown Foundation, 6 November 2025, [url](#)

- [855](#)

PICSS, Pakistan's Comprehensive National Security Profile – Annual Report 2025, 7 January 2026, [url](#), pp. 85-87

- [856](#)

PIPS, Pakistan Security Report 2025, Vol. 18, No. 1, January 2026, [url](#), p. 7

- [857](#)

International Crisis Group, India-Pakistan: Avoiding a War in Waiting, 17 September 2025, [url](#), p. 7

- [858](#)

PICSS, Pakistan's Comprehensive National Security Profile – Annual Report 2025, 7 January 2026, [url](#), p. 43

- [859](#)

RFE/RL, Pakistan And India Say Civilians Killed After India Fires Missiles Into Pakistani Territory, 6 May 2025, [url](#)

- [860](#)

PICSS, Pakistan's Comprehensive National Security Profile 2024, 2 January 2025, [url](#), pp. 32[56], 33[57]

- [861](#)

PIPS, Pakistan Security Report 2024: An Abridged Version, Vol. 17, No. 1, January 2025, [url](#), p. 12

- [862](#)

PICSS, Pakistan's Comprehensive National Security Profile – Annual Report 2025, 7 January 2026, [url](#), pp. 86-87

- [863](#)

PICSS, Pakistan's Comprehensive National Security Profile – Annual Report 2025, 7 January 2026, [url](#), p. 34

- [864](#)

Dawn, Two more dacoits surrender during Katcha operation, 22 January 2026, [url](#); Dawn, Riverine areas of Rahim Yar Khan, Rajanpur cleared of dacoits: Punjab CM Maryam, 14 February 2026, [url](#)

- [865](#)

PIPS, Policy Paper – Trends of Extremism in Pakistan - Challenges and Counter Strategies, November 2025, [url](#), pp. 8, 9

- [866](#)

Germany, BAMF, Briefing Notes Summary, 30 June 2025, [url](#), p. 7

- [867](#)

Dawn, Can the TLP be brought under control?, 9 November 2025, [url](#)

- [868](#)

Dawn, Punjab to field new riot control force for 'unlawful' protests, 15 December 2025, [url](#)

- [869](#)

Verma, A. et al., The Baloch Insurgency in Pakistan: Evolution, Tactics, and Regional Security Implications, April 2025, [url](#), p. 27

- [870](#)

PICSS, Pakistan's Comprehensive National Security Profile – Annual Report 2025, 7 January 2026, [url](#), p. 55

- [871](#)

PIPS, Pakistan Security Report 2025, Vol. 18, No. 1, January 2026, [url](#), p. 12

- [872](#)

RFE/RL, Pakistan And India Say Civilians Killed After India Fires Missiles Into Pakistani Territory, 6 May 2025, [url](#)

- [873](#)

PIPS, Pakistan Security Report 2025, Vol. 18, No. 1, January 2026, [url](#), pp. 12

- [874](#)

CRSS, Annual Security Report 2025, 31 December 2025, [url](#)

- [875](#)

CRSS, Annual Security Report 2024 [Table 1], 30 December 2024, [url](#)

- [876](#)

PIPS, Pakistan Security Report 2025, Vol. 18, No. 1, January 2026, [url](#), p. 7

- [877](#)

PICSS, Pakistan's Comprehensive National Security Profile – Annual Report 2025, 7 January 2026, [url](#), p. 3

- [878](#)

PICSS, Pakistan's Comprehensive National Security Profile 2024, 2 January 2025, [url](#), p. 32[56]

- [879](#)

EUAA analysis based on publicly available ACLED data. ACLED, Data Export Tool, Pakistan, data covering 1 November 2024 to 24 April 2026, as of 29 April 2026, [url](#)

- [880](#)

EUAA analysis based on publicly available ACLED data. ACLED, Data Export Tool, Pakistan, data covering 1 November 2024 to 24 April 2026, as of 29 April 2026, [url](#)

- [881](#)

EUAA analysis based on publicly available ACLED data. ACLED, Data Export Tool, Pakistan, data covering 1 November 2024 to 24 April 2026, as of 29 April 2026, [url](#)

- [882](#)

PICSS, Pakistan's Comprehensive National Security Profile – Annual Report 2025, 7 January 2026, [url](#), p. 86

- [883](#)

PICSS, Pakistan's Comprehensive National Security Profile 2024, 2 January 2025, [url](#), p. 32[56]